

Aspectos Destacados de la Industria de Tecnologías de la Información en Uruguay

Highlights of the Information Technology Industry in Uruguay

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Resumen.- Uruguay tiene logros sobresalientes en la Industria de Tecnología de la Información (TI). Por ejemplo, es el país de América Latina con la mayor tasa de exportación de TI per cápita en USD e integra Digital 9, el foro internacional de los nueve gobiernos que lideran en prácticas digitales pioneras para mejorar la vida de los ciudadanos. Este breve artículo analiza aspectos de la historia, datos de infraestructura e indicadores clave de la industria de TI en Uruguay. También aborda los desafíos que enfrenta el ecosistema de TI para el futuro.

Palabras clave: Ecosistema de TI; Indicadores de TI; TI en América Latina; gobierno electrónico; estado de la industria; desafíos de la industria.

Summary.- *Uruguay has outstanding achievements in Information Technology (IT) Industry. For example, it is the country in Latin America with the highest USD export rate of IT per capita and integrates Digital 9, the international forum of the nine governments who lead in pioneering digital practices to improve citizens' lives. This short article analyzes aspects of the history, infrastructure data and key indicators of the IT industry in Uruguay. It also addresses the challenges that the IT ecosystem faces for the future.*

Keywords: *IT Ecosystem; IT indicators; IT in Latin America; e-government; industry status; industry challenges.*

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1. Introduction. - Uruguay has traditionally been recognized as an exporter of goods mainly associated with agricultural and commodity production. However, in recent years the growth of the IT industry has been internationally highlighted. In 2017 and 2018 exports of informatics and telecommunications exceeded those of milk and rice. To accompany such development, several investments have been made in the sector and there are currently multiple offers to train in IT. Nevertheless, the sector still has a lot of potential to develop. To address this matter, business chambers together with government agencies have been working for several years to reinforce human resources in the sector and publicize the benefits and potential of the industry.

The objective of this short article is to analyze aspects of the history, infrastructure data and key indicators of the IT industry in Uruguay. The next section describes the status of Uruguay in the regional context. Section II describes aspects of the country's infrastructure. Section III presents the IT industry in numbers. Section IV outlines the impact in education and academia and section V concludes.

2. Status in regional context. - Uruguay population is 3.3 million people. It stands out for having a democracy and stable policies, as well as having an investment grade. These characteristics make it a reliable destination for companies that wish to conduct business in the country. Traditionally it has been an exporter of commodities produced from agriculture like beef, wool, derivatives of milk, soy and rice.

Nowadays, the country is internationally recognized regarding information technologies. The early introduction of Computer Science education decades ago, the quality of its human resources, the regulatory framework that favors the export of software services and the support of government agencies have been key factors for the development of the industry.

Uruguay is member of D9 (Digital 9) since 2018. D9 is a collaborative network of the world's leading digital governments that pursue the use of digital technology to improve citizens' lives. During 2019 Uruguay chairs the group, which is also composed of Estonia, Israel, New Zealand, the Republic of Korea, the United Kingdom, Canada, Mexico and Portugal [1].

Recently, Uruguay has been highlighted as the leading per capita exporter of software in Latin America, reaching USD 120 per capita³. By way of comparison, Uruguay neighbors Brazil⁴ and Argentina⁵ export USD 12 and USD 47 per person respectively.

In Latin America region, it also stands out as one of the countries with the highest average downloading and uploading speed, occupying the first position in mobile broadband download speed and exceeding the global average [6]. Table I and Table II show the figures of download and upload speed in Latin American countries in August 2018 based on information from Speedtest Global Index.

Fixed broadband, August 2018		
<i>Global Average Download: 66,52 Mbps</i>		
<i>Global Average Upload: 35,09 Mbps</i>		
Country:	Mbps Download	Mbps Upload
<i>Chile</i>	<i>85,05</i>	<i>19,17</i>
<i>Panama</i>	<i>76,09</i>	<i>13,50</i>
<i>Paraguay</i>	<i>58,83</i>	<i>9,51</i>

³ Own elaboration based on data from the Central Bank of Uruguay and the National Statistics Institute of Uruguay [2, 3].

⁴ Own elaboration based on data from the Central Bank of Brazil [4].

⁵ Own elaboration based on data from the National Institute of Statistics and Censuses of Argentina [5].

Uruguay	45,62	11,43
Brazil	42,47	21,23
Dominican Republic	34,58	9,28
Mexico	31,86	12,43
Argentina	31,15	6,95
Peru	28,65	5,28
Costa Rica	23,91	6,08
Colombia	23,28	12,58
Ecuador	18,62	16,33
Bolivia	12,48	5,82
El Salvador	11,89	4,87
Guatemala	11,75	5,80
Nicaragua	8,02	7,89
Venezuela	3,53	1,35

Source: Own elaboration based on data from Speedtest Global Index, <https://www.speedtest.net/global-index>

Table I. Fixed broadband download and upload of speeds in Latin American countries. Source own elaboration based on data from Speedtest Global Index.

Mobile, August 2018		
<i>Global Average Download: 28,02 Mbps</i>		
<i>Global Average Upload: 10,87 Mbps</i>		
Country:	Mbps Download	Mbps Upload
Uruguay	29,02	13,71
Mexico	25,79	12,42
Peru	23,47	14,00
Dominican Republic	23,07	9,80
Brazil	23,02	9,66
Nicaragua	22,75	11,94
Argentina	21,89	10,16
Ecuador	20,33	11,00
Chile	20,08	13,11
Costa Rica	18,83	8,21
Colombia	18,05	11,09
Guatemala	16,67	13,01
Bolivia	16,12	11,30
Paraguay	14,74	9,59

<i>Panama</i>	<i>12,30</i>	<i>10,36</i>
<i>El Salvador</i>	<i>10,30</i>	<i>5,70</i>
<i>Venezuela</i>	<i>7,07</i>	<i>4,34</i>

Source: Own elaboration based on data from Speedtest Global Index, <https://www.speedtest.net/global-index>

Table II. Mobile download and upload of speeds in Latin American countries. Source own elaboration based on data from Speedtest Global Index, <https://www.speedtest.net/global-index>

Some figures of the latest report from the ITU [7] are represented in Table III. The country has the highest percentage of homes with computers in the region. It also has a percentage of the population connected to 3G and to LTE above the average of the Americas and the World.

	2017		
	Uruguay	The Americas	World
<i>3G Coverage (% of population)</i>	<i>95,0</i>	<i>93,9</i>	<i>87,9</i>
<i>LTE/WiMAX coverage (% of population)</i>	<i>88,0</i>	<i>84,3</i>	<i>76,3</i>
<i>Individuals using the Internet (%)</i>	<i>68,3</i>	<i>67,5</i>	<i>48,6</i>
<i>Households with a computer (%)</i>	<i>70,9</i>	<i>64,8</i>	<i>47,1</i>
<i>Households with internet access (%)</i>	<i>64,0</i>	<i>68,3</i>	<i>54,7</i>

Source: Measuring the Information Society Report 2018, volume 1 & 2 - International Telecommunication Union

Table III. Telecommunication coverage comparison of Uruguay, the Americas and the World. Source Measuring the Information Society Report 2018, volume 1 & 2 – International Telecommunication Union (ITU)

Table IV and V show that Uruguay has a relatively cheap connectivity price compared to the rest of the world. These elements are explained by the universalization of broadband in the country through the implementation of optical fiber, which in turn offers greater speed.

Mobile broadband prices, prepaid handset-based (500 MB), 2017	
Country:	as % of GNI pc
<i>Uruguay</i>	<i>0,27</i>
<i>United States</i>	<i>0,45</i>
<i>Canada</i>	<i>0,49</i>
<i>Argentina</i>	<i>0,71</i>
<i>Costa Rica</i>	<i>0,84</i>
<i>Brazil</i>	<i>1,40</i>

Source: Measuring the Information Society Report 2018, volume 1 & 2 - International Telecommunication Union

Table IV. Mobile broadband prices in the Americas' countries, prepaid handset-based. Source Measuring the Information Society Report 2018, volume 1 & 2 – ITU

Mobile broadband prices, postpaid computer-based (1 GB), 2017	
Country:	as % of GNI pc
<i>Costa Rica</i>	<i>0,48</i>
<i>Uruguay</i>	<i>0,60</i>
<i>United States</i>	<i>0,67</i>
<i>Argentina</i>	<i>0,83</i>
<i>Canada</i>	<i>1,10</i>
<i>Brazil</i>	<i>4,82</i>

Source: Measuring the Information Society Report 2018, volume 1 & 2 - International Telecommunication Union

Table V. Mobile broadband prices in the Americas' countries, postpaid computer-based. Source Measuring the Information Society Report 2018, volume 1 & 2 – International Telecommunication Union

3. Infrastructure milestones. - In Uruguay, the main telecommunications operator is ANTEL (state-owned company). ANTEL has the monopoly over fixed lines for both voice and Internet, which are mainly delivered through Fiber to the Home (FTTH). Mobile services, either voice or broadband data are provided by ANTEL, and the two private and transnational operators Telefónica and Claro; their market share is 53%, 31% and 16% respectively.

In 1988, the first public packet switching network was developed with national technology. During the 1990s, ANTEL began operating cellular telephony and in 1995 the Internet access service for companies and homes via modem was inaugurated via the copper telephone line. In 1997 Uruguay became the first country in the Americas and the sixth in the world to have its entire digitalized telephone network. In 2000, ANTEL began offering Internet access through ADSL broadband services. In 2004, GSM mobile and EDGE services are added for wireless data transmission. In 2005, the Agency for Electronic Government and the Information and Knowledge Society (AGESIC) was created, whose purpose is to promote the information and knowledge society through the good use of Information and Communications Technologies (ICT). In 2010 begins the deployment of the Fiber optic To The Home (FTTH) national project, and in October 2011 the first home is connected. Since 2011 ANTEL has a national and international audiovisual signal distribution platform through FTTH and LTE. The transmission in 4K HDR of the World Cup Russia 2018 through this network stands out as a world class achievement [8, 9].

In 2014 the connectivity is improved through the connection to the Monet submarine cable that allows the direct connection of Uruguay with the United States [8, 9]. More recently, Uruguay has been distinguished as the first country in Latin America and the third in the world to offer 5G technology [10].

Uruguay was the first country in the world to deploy a One Laptop per Child (OLPC) plan nationwide since 2007. This initiative is called the Plan Ceibal. The ITU highlights that the implementation of the Plan Ceibal generated an increase in the number of households that have a computer [7]. However, because the percentage of households with an Internet connection remained low, some steps were implemented such as: ANTEL begins the "Universal Homes" project, allowing free access to the Internet and laying of optical fiber for 300 thousand homes and for all Primary and secondary schools in locations with more than 10,000 inhabitants. In 2017, the public Wi-Fi network associated with the Plan Ceibal was reformulated so that no child had to move more than 300 meters to connect to the internet. As a result of these policies, the Internet connection gap between lower-income and higher-income households was significantly reduced. As of 2015, a similar plan is implemented, the Plan Ibirapitá, which distributes one Tablet per senior. Its goal is to promote digital inclusion in the elderly.

The National Agency for Research and Innovation (ANII) is a government entity that promotes

research and application of new knowledge to the productive and social reality of the country. It has been a key player by making available funds for research projects, postgraduate scholarships and incentive programs for entrepreneurship. [11]

4. Figures of IT industry. - The ICT industry in Uruguay is characterized by great dynamism and growth, and the country has a focus on technology. The latter is reflected in infrastructure investments through state-owned ANTEL, in high-quality university education, and in the export tax benefits of these services. In relation to the latter, the legal scenario guarantees the exemption in the payment of Value Added Tax (VAT) for exports of software and computer services, and the exemption to the payment of Income Tax to the production of software when certain requirements are met [12].

According to data from the Uruguayan Chamber of Information Technology (CUTI), the IT sector increased its turnover by 6% in 2018 reaching USD 1,687 million, in relation to the same period of 2017, this being the highest figure in history. On the other hand, sales to the rest of the world grew by 12.7%. Sales to the domestic market, where the state-owned company ANTEL has an important weight, increased 1.3% in the same period. In this sense, it is evident that companies turn to the external market since they can obtain better prices for the services provided [13, 29]. In 2016, the turnover of the sector represented 2.2% of the Gross Domestic Product (GDP) [14], while in 2017 this ratio amounted to 2.5%⁶ [15]. By comparison, the beef manufacturing industry accounted for 1.7% of GDP and 1.5% respectively⁷. This is outstanding, since agricultural product, and particularly beef, have traditionally been the main products of Uruguay.

When evaluating the evolution of the sector in relation to the traditional export items of Uruguay, we can verify its growth and note that, in 2017 and 2018, it exceeded milk exports and those of rice [2, 16]. The main figures of exports of Uruguay during the last years are depicted in Table VI.

	Exports of Good & Services in million of USD			
	2015	2016	2017	2018
<i>Beef</i>	1.419	1.432	1.505	1.627
<i>Raw wood</i>	572	591	706	746
<i>Soy</i>	1.122	873	1.188	526
<i>Milk</i>	374	375	384	470
<i>Rice</i>	360	432	446	398
<i>Informatic and Telecommunications</i>	310	364	465	517

Source: Own elaboration based on data from Uruguay XXI and Central Bank of Uruguay.

Table VI. Export figures of Uruguay by category, 2015 to 2018. Source own elaboration based on data from Uruguay XXI and Central Bank of Uruguay

⁶ Own elaboration based on data from the Central Bank of Uruguay [2] and Uruguayan Chamber of Information Technology (CUTI) [13].

⁷ Own elaboration based on data from the Central Bank of Uruguay [2].

As for the destination, 65.9% of exports are to the United States, and since 2014 sales to this country have been growing significantly. Although this data is auspicious given that the North American market is very wide, the concentration leaves Uruguay vulnerable to regulatory changes in that country. The second most important destination is the neighbor country Argentina, with a 5.1% share [13].

Figure I resume the dramatic growth of exports belonging to IT sector in the period 2003-2018.

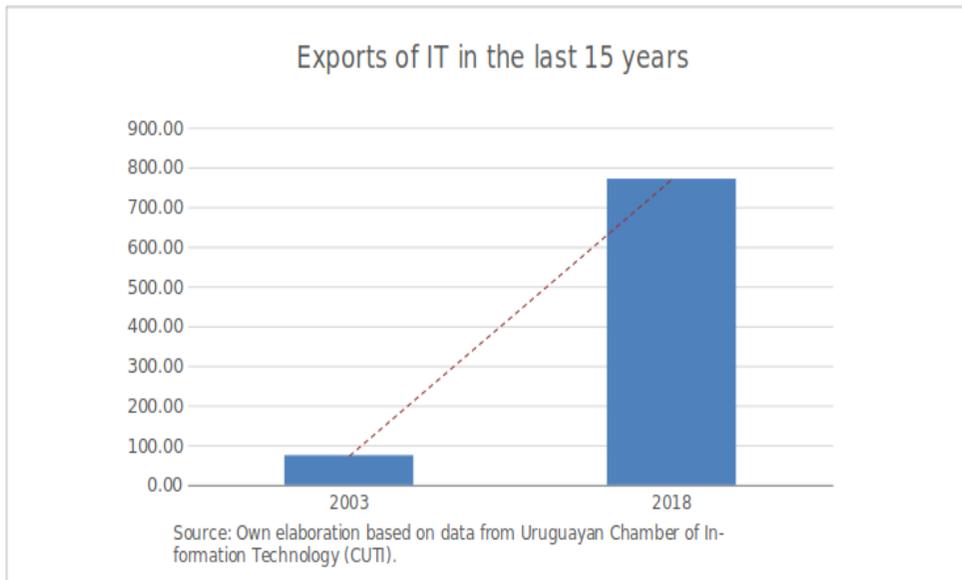


Figure I. Evolution of exportation of IT industry in Uruguay 2003 to 2018 in millions of USD. Source: own elaboration based on data from Uruguayan Chamber Of Information Technology (CUTI).

On the other hand, in relation to employment, the sector hires approximately 25,000 people. One of the main obstacles that companies face is that the number of human resources would not be keeping pace with the growth rate of the sector. Because of this, several companies are stopping engaging with some projects because they do not have the professionals to carry them out. On the other hand, this fact has fostered collaboration between different companies that have associated between them to carry out large-scale international projects.

The lack of enough qualified specialists explains that the salary levels are 30% above average in the country. Employers offer benefits to capture and retain talents [13]. Figures II to V present some data from a report by the consultant company Adecco for 2018 [17]. According to it, in Uruguay and Buenos Aires - CABA (the capital city of Argentina, the Uruguayan closest neighbor), the Programming Analysts would be earning, on average, approximately 20% more than the Accounting Analysts and Administration and Sales Analysts. Meanwhile, in Uruguay, within the leadership positions, those associated with technology and telecommunications such as a Systems Development Department have a remuneration 19% higher than headquarters associated with administration and finance. However, in Buenos Aires - CABA the latter would not be the case, given that a Chief Financial Officer would have a remuneration very similar to a Chief of Systems Development. Besides, positions in the IT sector, either analyst or head of department are better paid in Uruguay than in Argentina.

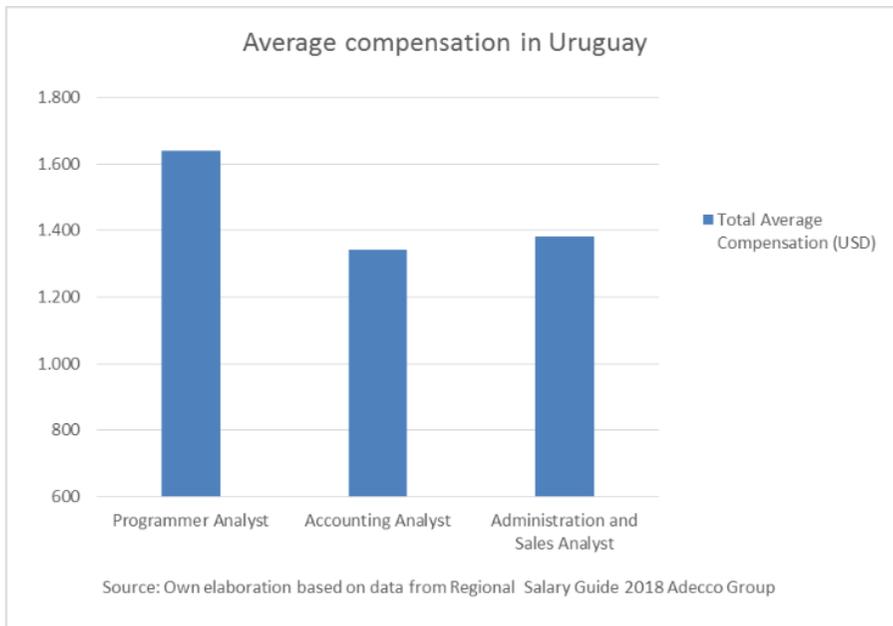


Figure II. Average Compensation in Uruguay for analysts in different sectors. Source own elaboration based on data from Regional Salary Guide 2018 Adecco Group

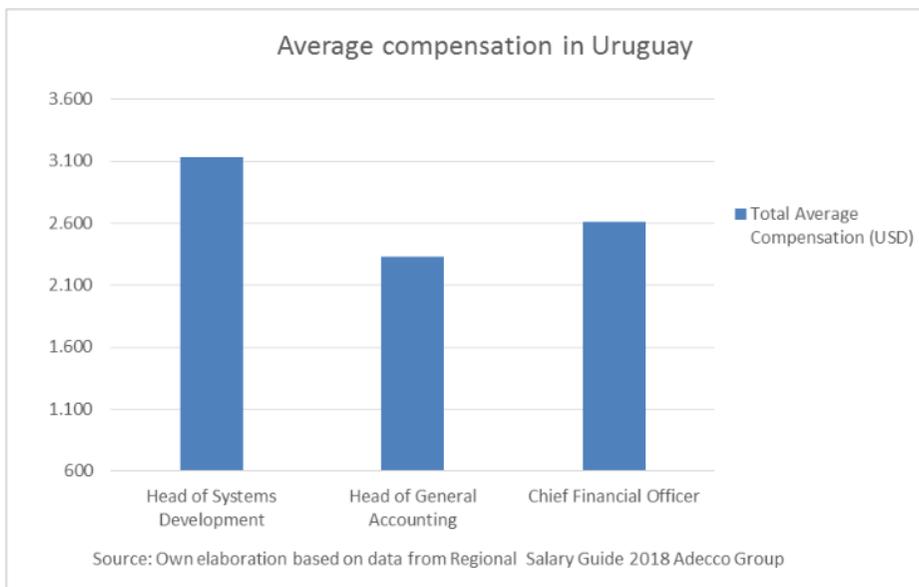


Figure III. Average Compensation in Uruguay for head of department in different sectors. Source own elaboration based on data from Regional Salary Guide 2018 Adecco Group

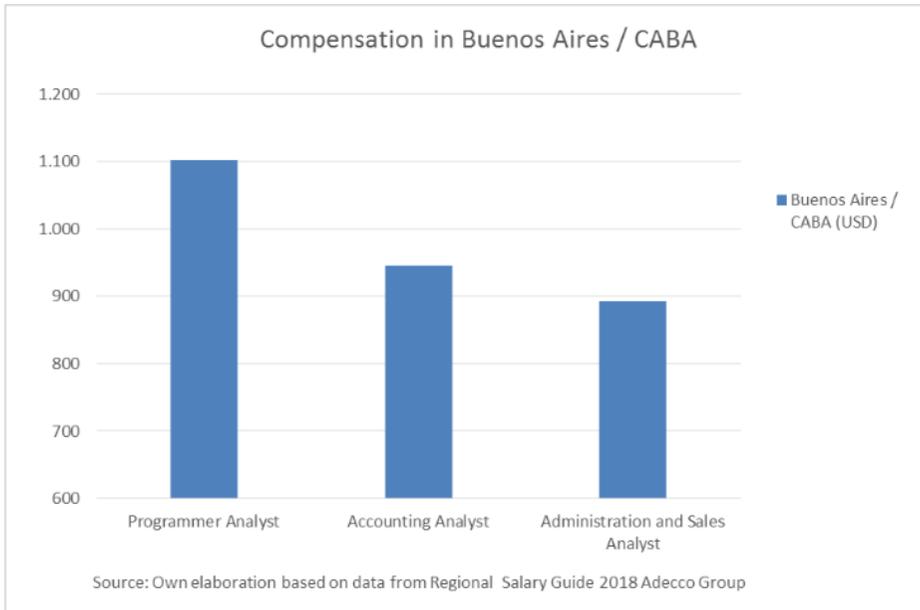


Figure IV. Average Compensation in Buenos Aires (Argentina) for analysts in different sectors. Source own elaboration based on data from Regional Salary Guide 2018 Adecco Group

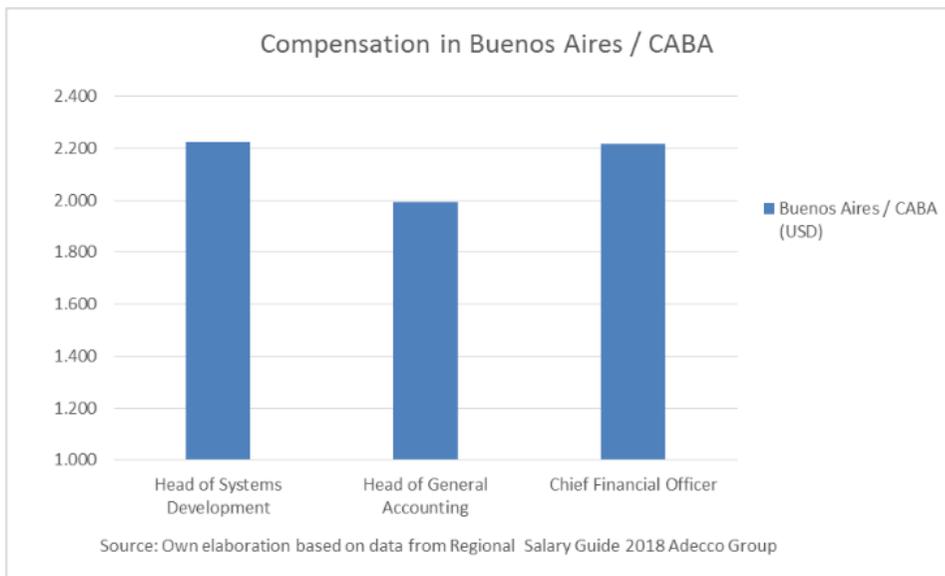


Figure V. Average Compensation in Buenos Aires (Argentina) for head of department in different sectors. Source own elaboration based on data from Regional Salary Guide 2018 Adecco Group

5. Academia and Education.-. The beginning of university careers associated with computer science was very early, compared to other Latin American countries. In the '60s the School of Engineering of Universidad de la República began its courses in information technology careers [18]. Today, Uruguay has one public and four private universities, and two public technological universities. Research is made at these universities by researchers that are included in a national registry managed by ANII (National System of Researchers, SNI). Academics in the field of IT have frequent collaboration at national and international level. ANII provides competitive funds for research projects as well as co-founds projects in which academia collaborates with industry fostering innovation.

There are several offers to train in information technologies, and there is an increase in the entrance to technical and degree careers [19, 20, 21]. In 2017, incomers to IT courses increased by 4.4% in relation to 2016, at universities and 9.9% in technical careers. Women preferred degree careers, while men further increased the entrance into technical careers. As for the exits, a decrease of 2.1% was observed in the degree courses, while in the technical courses there was an increase of 27.9%, both with respect to the previous year. Table VII and VIII show the number of students in 2017 and 2016; it can be noted that number of women is inferior to that of men.

2017									
	Entry			Enrolled			Exit		
	W	M	T	W	M	T	W	M	T
Degree Courses	303	1.261	1.564	1.010	3.105	4.115	97	378	475
Technical Careers	183	746	929	514	2.134	2.648	78	280	358

Table VII. Number of students enrolling and graduating in IT careers and total population in 2017, separated by women (W), men (M) and total (T). Source own elaboration based on data from Statistical yearbook 2017 – Ministry of Education and Culture

2016									
	Entry			Enrolled			Exit		
	W	M	T	W	M	T	W	M	T
Degree Courses	298	1.200	1.498	966	3.289	4.255	118	367	485
Technical Careers	186	659	845	460	1.991	2.451	49	231	280

Table VIII. Number of students enrolling and graduating in IT careers and total population in 2016, separated by women (W), men (M) and total (T). Source own elaboration based on data from Statistical yearbook 2016 – Ministry of Education and Culture

An additional concern is the high desertion in Engineering careers. As shown in Figure VI, between 2001 and 2017, the number of incoming students to study in Computer Engineering or Computer Science increased by 360 but the number of graduates increased only by 115 in 2017.

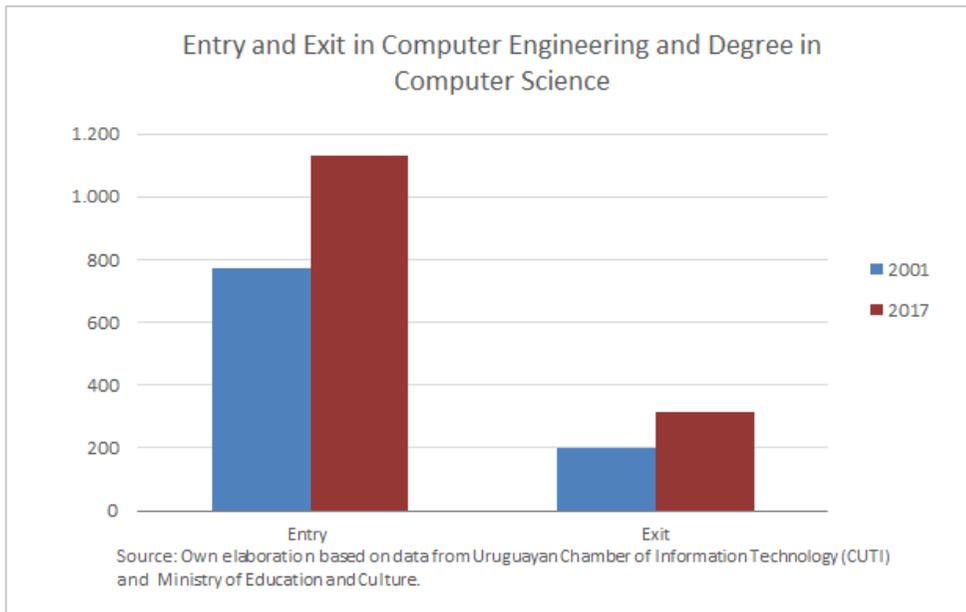


Figure VI. Number of incoming and outgoing students to IT related careers in 2001 and 2017. Source own elaboration based on data from Uruguayan Chamber of Information Technology (CUTI) and Ministry of Education and Culture

In addition to the careers offered by public and private universities, there are the following programs:

- a) Young people to Program: It started in 2017 and there are already 1,400 graduates of the first two editions. The 2019 edition opened only for women. The duration of the program is 8 - 9 months. It is present on most of the country [22].
- b) B_IT: It is an online free training program that offers the title of IT Analyst. It started in 2018. It has a duration of two years. In the 2019 edition 1,000 scholarships were offered [23].
- c) *Ánima*: It started in 2016. It is a proposal of technological baccalaureate that combines study with work experience. It offers two orientations: Administration and Information and Communication Technologies. Students carry out paid internships 12 hours a week in some of the 21 companies that participate in the project. 62% of first-generation students who have already graduated were hired by companies in the sector [24].

Another problem that exists is that most of the IT industry and the general population is concentrated in Montevideo, the capital city. A project that aims to encourage technology companies to settle in the rest of the country is the so-called *Jacarandá* Project. The idea is to promote work teams in other minor cities to encourage students from other regions to train in IT so they do not need to travel to Montevideo to work [25].

Among the main obstacles - which once saved will represent great opportunities - are: as already mentioned, the low availability of trained professionals that does not accompany the growth of the sector, the absence of a financial market that favors risk capital, the high level of local and international competition given that it is a sector that competes with foreign companies, and the high turnover of technicians, which is associated with the limited availability of professionals [13,15].

In recent years, the service sector has been characterized as one of the most dynamic globally. In particular, services related to technologies are becoming more important in relation to more traditional services such as tourism and transport [26, 27], and Uruguay has followed this worldwide process. In particular, the Uruguayan ICT industry is recognized internationally and has proven to have an entrepreneurial culture although it is still a sector that has a lot of potential to develop. In this sense, business chambers together with government agencies have been working for several years to reinforce the quality levels of human resources in the sector and publicize the benefits offered by the country and the potential of the industry internationally.

There are incentives for international companies to establish in Uruguayan free trade zones to provide IT services worldwide. This has led to success cases in the field of Business Process Outsourcing (BPO), Knowledge Process Outsourcing (KPO) and Information Technology Outsourcing (ITO). Governmental Agency Uruguay XXI encourages foreign investment in the area and facilitates responses to inquiries about potential investments [28].

In Uruguay, access to risk capitals is not usual, this has meant a limitation for some entrepreneurs.

6. Conclusion. - In this short article, we have reviewed the current state of the IT industry in Uruguay, the salient features of its numbers and the infrastructure that makes it possible.

The main elements to highlight are:

- There have been several investments in infrastructure to promote the sector and helped its development. Governmental agencies encourage investments in the area and provide information to foreign companies considering locating in Uruguay.
- There is a growth in the number of professionals in the area, which is explained by the improvement of the ratio of exit – entry to technology careers, the increase in enrollment and the “import” of human resources from abroad. Also worth noting is the increase of entry of woman to technology careers. All these elements help to fill the gap that exists between the demand and the labor supply of the sector, although it is not yet sufficient.
- Services related to technologies are becoming more important in relation to the more traditional ones. In the last few years, the service sector has been one of the most dynamic globally and Uruguay was not the exception. We have seen that in recent years the sector's exports have been growing at significant rates and have even surpassed other products already consolidated in the Uruguayan export market.

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